

Cromer Local Plan Workshop
FEEDBACK SUMMARY

North Norfolk District Council Planning Policy Team

Telephone: 01263 516318

E-Mail: planningpolicy@north-norfolk.gov.uk Write to: Planning Policy Manager, North Norfolk District Council, Holt Road, Cromer, NR27 9EN www.north-norfolk.gov.uk/localplan

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Contents

Contents

1	Overview	2
	Introduction & Background	2
	Purpose of This Document	3
	Workshop Structure	3
	Summary Headlines	3
2	Workshop Session 1: Setting the Scene	5
	What will the Local Plan include?	5
	What is your current thinking on Neighbourhood Planning?	5
	What do we already know?	5
	Options for Growth Distribution	6
	Considerations for Cromer	6
3	Workshop Session 2: SWOT Analysis	8
4	Workshop Session 3: Mapping Exercise	. 9
Δ	appendices	
1	SWOT Analysis	13
2	Mapping Exercise	16
3	Workshop Invitation Letter	19
4	Workshop Agenda	21
5	Attendance List	23

1 Overview

1 Overview

Introduction & Background

- 1.1 North Norfolk District Council commenced a review of the existing Local Development Framework (LDF) for North Norfolk in early summer 2015. The current adopted Development Plan consists of the adopted Core Strategy and Development Management Policies (2008) and the Site Allocations Plan (2011) and covers the period up to 2021. A new Single Local Plan will cover the period 2016 2036 and is a key document that will guide development in the District over the next 20 years.
- 1.2 There have been a number of key changes to the planning system since the previous suite of planning documents was prepared. Key changes have included the revocation of Regional Spatial Strategies and the publication of the National Planning Policy Framework and new national Planning Policy Guidance.
- 1.3 The Council consulted under Regulation 18⁽¹⁾ in August 2015 on the topic areas that the new single Local Plan will consider. These topics included a review of the housing target for the District and how this housing growth will be spatially distributed. The Local Plan will, amongst other topics, set the strategic approach to development in relation to the level and distribution of employment, retail, the protection and management of the natural and historic environment, and how to approach development in the countryside.
- 1.4 Key to setting the scope of the Local Plan is the identification of issues and opportunities and translating these into a vision for the district and for each of the larger settlements. National guidance promotes a Local Plan which reflects a collective vision incorporating priorities from neighbourhoods, business and communities which should reflect the strategic priorities for the area.
- 1.5 It is the aim of the Council that the Vision(s) for the Local Plan is grounded in these locally identified priorities and aligned with key strategies and plans, produced by the Council, its key partners and the wider community. In this way the plan should be locally specific and sustainable.
- 1.6 In continuing with the Regulation 18 stage of plan production a series of workshops were held throughout May and June 2016 with Town Councils and District Councillors. The results of the workshops will be used to inform the future town visions, which in turn will help to inform the emerging Local Plan Vision from which the planning policies and site allocations will be developed.
- 1.7 Through a variety of interactive means each session was designed to aid discussion and seek areas of consensus. By the end of each session the aim was that groups would:
 - Have clarity on the process for preparing a Local Plan, the work undertaken so far, and what will happen next.
 - Have an understanding of the scale of growth which might be required in the town and have the opportunity to identify suitable locations.
 - Have listed the planning issues that they feel are important to address, and, understood
 if and how the Local Plan can address those issues.
 - Have described the places that give rise to issues, present opportunities, or that should change.

Overview 1

- Have described the positives and negatives about the town and identified the key opportunities for growth in a collaborative manner.
- Have heard other's points of view about matters that affect the area.

Workshop Programme

North Walsham	Tuesday 10 May, 6-9pm	
Wells-next-the-Sea	Monday 16 May, 2-5pm	
Stalham	Tuesday 17 May, 7-10pm	
Fakenham	Thursday 19 May, 6-9pm	
Holt	Monday 23 May, 6-9pm	
Sheringham	Tuesday 24 May, 6-9pm	
Cromer	Thursday 2 June, 6-9pm	
Hoveton	Thursday 30 June, 6-9pm	

Programme of Town Council Workshops, May - June 2016

Purpose of This Document

- 1.8 This document provides a record and summary of a Local Plan Workshop held with Cromer Town Council it was prepared immediately following the workshop and returned to the Town Council with an opportunity to make further comment. The feedback will help the Council to prepare broad visions and develop options for the delivery of the required growth in the District.
- 1.9 The agenda and outline for the workshop is included as Appendix 4.

Workshop Structure

- 1.10 Three related sessions were delivered each with opportunity for question and answers, feedback and group discussion:
 - **Setting the Scene** explaining the context for the workshops, what type of Plan is being prepared, what time period will it cover, how much growth is likely to be required in the District and in Cromer, and how might this relate to any proposals for a Neighbourhood Plan.
 - **SWOT Analysis** to identify the main 'Issues' which need to be considered and might shape future development.
 - Mapping Exercise to spatially record issues identified in SWOT and OPPORTUNITIES for, and CONSTRAINTS that might impact on development.
- 1.11 The outputs from the SWOT analysis and Mapping Exercise are included as Appendix 1 & 2.

Summary Headlines

1.12 Participants generally recognised that Cromer would need to accommodate some growth but it was felt that the opportunities for such growth might be comparatively limited. There was little opportunity for further growth in the town and the surrounding countryside (not in Cromer Parish) was attractive countryside much of which was in the AONB. Furthermore it was felt that additional development in the Roughton Road area might raise access concerns and there was a general concern about the impacts of development on car parking and town centre traffic circulation.

1 Overview

- 1.13 In addition to car parking and traffic there were a number of other weaknesses/issues to be addressed not all of which related to the preparation of a Local Plan. For example participants were concerned about dwelling affordability and the need for family homes, the town centre was said to lack the range of retail units that was desirable and there was some concern about the robustness of the tourism sector (closure of hotels / B&Bs, short holiday season, quality of offer and need for indoor poor weather facilities). Whilst there were some significant employers based in the town it was felt that the low wage economy was an issue.
- 1.14 The town benefited from a high quality built and natural environment and this coupled with a strong community spirit meant it was an attractive place to live and work.
- 1.15 A small number of potential development sites were identified in the mapping exercise but these were not all universally supported or without problems.

Other issues identified included:

- Concerns about the impacts of an ageing population and a desire to plan properly for this.
- The need to improve opportunities for both organised sport and other informal outdoor recreation.
- Inadequate health care (GP and A&E)

Workshop Session 1: Setting the Scene 2

2 Workshop Session 1: Setting the Scene

Presentation by the Planning Policy Manager followed by Q&As based on following:

What will the Local Plan include?

- 2.1 The Council is undertaking a wholesale review of the current Core Strategy and the Site Allocations Plan and intends to produce a new single Local Plan document which will cover the period 2016 to 2036. It will contain:
 - A refreshed set of planning policies to apply to planning applications.
 - New allocations of development land sufficient to meet identified needs for different sorts
 of development for the whole of the plan period.
- 2.2 This workshop is an early part in the process and is part of the initial vision setting stage. We are trying to establish:
 - What is it which needs to be planned for?
 - What are the options which could be considered?
 - What general approach should be adopted?
- 2.3 In order to establish this overall vision the Council will:
 - Gather a range of evidence such as a Strategic Housing Market Assessment (SHMA), employment land studies, Infrastructure and viability reports.
 - Seek community views (this workshop is part of that process)
 - Consult with a range of interest groups (providers of services etc)
 - Start to develop and test a number of options.
- 2.4 At the end of this phase in plan preparation (about a year) there will be one or more periods of public consultation to explain the options considered and which of the options the Council prefers. The final Plan must be submitted for independent examination to test if it is 'legally compliant and sound'. The aim is to have the new plan in place in 2018 or earlier if at all possible.
- 2.5 This workshop is about considering the future Vision through a number of exercises. We will not be considering individual policies It's really about **what** development and **where**?

What is your current thinking on Neighbourhood Planning?

2.6 It was confirmed that Cromer Town Council had given some initial consideration to the possibility of preparing a Neighbourhood Plan but it was recognised that in the absence of an up to date Strategic context which would be prepared as part of Local Plan review it might be more appropriate to wait and see how the Local Plan review progressed. It was confirmed that in the event that the town decided to prepare a Neighbourhood Plan the District Council would support the process. The Planning Policy Manager expressed the view that it would be important to understand the 'added value' that a Neighbourhood Plan would bring and the District Council would need to understand if a Neighbourhood Plan would take on the responsibility of allocating sites. The Town Council intended to discuss the matter again at their next meeting and keep the District Council informed.

What do we already know?

- 1. The Plan will cover the period 2016 2036.
- 2. We will need to deliver approximately 8,500 homes over this period across North Norfolk.

2 Workshop Session 1: Setting the Scene

- 2.7 This figure is derived from a document called the Strategic Housing Market Assessment (SHMA) which calculates the requirement for homes (objectively assessed need) based on natural population change, inward migration, average household sizes, vacant and second homes (continued assumption of 15% vacancy rate, to account for second homes, holiday homes & vacant properties), need for affordable homes and to ensure there is a sufficient workforce to fill likely jobs forecasts. 8,500 homes over this Plan period equates to around 420 dwellings per year across the North Norfolk administrative area. In comparison to the historical position, we have been delivering between 300-500 per year for the last decade. The revised target is yet to be set but early indications are that it will not be radically different from the figure concluded in the SHMA.
 - Up to half of the new dwellings are likely to be required on sites which are specifically allocated for development. Some of which can be carried forward from our current Plan. The remainder of the estimated 8,500 requirement already has planning permission or could be delivered as windfall developments;
 - Identified through the Strategic Housing Market Assessment, the Council needs to deliver in the region of 2,500 affordable dwellings i.e. about 20%;
 - Around half the population will be over 65 years old by the end of the period. The workforce
 will age and might shrink, although it is expected that people will work for longer;
 - There is not enough brownfield land in the district to accommodate what is required;
 - New greenfield allocations will be necessary;
 - A mix of small and large sites may be desirable to improve the prospects of delivery. It
 has proved to be difficult to deliver large scale development proposals (in part due to
 issues around land assembly, master planning, development viability and market
 conditions). Some smaller and medium sized sites which can be developed by a single
 developer are likely to be desirable;
 - The role of town centres is changing;
 - Jobs growth might be relatively modest and based on growth of existing business;
 - Norwich will continue to act as a draw for jobs, services, recreation etc.

Options for Growth Distribution

2.8 In the current Plan around 75% of all new development is taking place in the eight towns in the district and about half of the total is in North Walsham, Fakenham, Holt and Cromer. A deliberate strategy of limiting growth in the smaller villages has been adopted because they don't have day to day services and there is a desire to protect the rural character of the district. We will be considering the distribution again as part of this Plan and there may be to some scope for a bit more development in some villages and possibly the former airbases. Nevertheless towns like North Walsham, Fakenham and Cromer are likely to be strong candidates for further growth, but final numbers and distributions are yet to be determined.

Considerations for Cromer

- 2.9 During this introductory session there was a wide ranging discussion which not only sought clarity in relation to the plan that was being prepared but also provided the opportunity to ask a number of questions. Topics raised included the potential for Neighbourhood Planning (see comments above), approaches to care home provision, affordable housing and tenure mixes, hotel provision and economic development in general, approaches to development in the rural area and traffic congestion and parking in the town. Whilst a number of these issues were likely to arise again in the SWOT and Mapping exercises these issues were nevertheless explored at this stage.
- 2.10 It was confirmed that the need for homes for the elderly would be an important consideration in the new Local Plan and further work was desirable to fully understand what the need might

Workshop Session 1: Setting the Scene 2

be both in terms of numbers and types of accommodation. It was possible that the new Plan would have to specifically identify care home and nursing homes sites as there was a concern that such uses were being excluded from development proposals due to a desire to achieve higher value development (residential). The District Council would need to carefully consider the mechanisms for identifying potential sites and securing delivery. One approach might be to require such provision to be made as part of any development proposals. There was recognition that larger sites and higher numbers would be required in order to pursue such an approach.

- 2.11 There were significant changes happening at a national level in relation to affordable housing provision. Affordable needs locally remained high, including at Cromer, and it was likely that a more flexible approach to tenure types would feature in the new Plan. In particular the District Council would wish to consider the impacts of the new Starter Homes products (20% discount to first time buyers) and how this might impact on other tenure types including social rent. The cross subsidy mechanism by which private developers contributed towards the provision of affordable homes was explained.
- 2.12 It was confirmed that the approach to village developments would be reconsidered and it seemed likely, although again do decisions had been made, that a more permissive approach to expansion of some of the villages would be either necessary to ensure housing need was met or desirable in order to support the vitality of rural communities.
- 2.13 Participates were asked to note local issues relating to hotels, traffic and parking in the following exercises.

3 Workshop Session 2: SWOT Analysis

3 Workshop Session 2: SWOT Analysis

- 3.1 The participants were split into two groups, supported by an Officer to identify the Strengths, Weakness, Opportunities and Threats. The SWOT analysis is attached as Appendix 1. Following this, a group discussion was held to seek consensus around the top three issues in each category.
- 3.2 The two groups produced broadly similar SWOT analysis of the town. There was consensus that a significant strength of the town was its overall character included the historic town centre, the beach and promenade and the attractive surrounding countryside. This together with the people and community spirit, a reasonable range of services and good transport links to the surrounding area made it an attractive place to live and work.
- 3.3 The main areas of weakness identified included traffic congestion which was linked to the issue of insufficient parking particularly at the east end of town, the limited range of shops (men's clothing) and quality/value of local job opportunities including some dependence on seasonal work. Lack of affordable housing and housing for younger families was also identified.
- 3.4 Generally it was thought that the opportunity for new development might be fairly limited but nevertheless improvements in terms of hotel provision, petrol filling station, improved traffic circulation, better jobs and more affordable housing where all raised.
- 3.5 The full SWOT analysis is detailed in Appendix 1, however the following were identified as the key items:
 - Strengths: Community spirit, Seaside/promenade, opportunities for walking and close proximity to other attractions / towns such as Cromer Zoo, golf opportunities & Sheringham and Holt. The historic town centre and independent shops, good transport links and the attractiveness of the surrounding area.
 - Weakness: Congestion and the routing of the main road through the town along with limited parking especially towards the east and inadequate utilities. Increased pressure on residential on street parking. Limited affordable housing for young families. Quality/value of local job opportunities including some dependence on seasonal work. Lack of indoor tourist activities. Limited availability of GP services and No A&E at hospital. Limited development potential to the south of the town. Mobile / Internet coverage. Limited range of town centre shops combined with lack of retail space.
 - Opportunities: High quality job provisions, improved play areas indoor tourist facilities
 alone with Green Infrastructure for cyclists and walkers. Improved traffic circulation,
 provision of a petrol station, more affordable housing for working families and improved
 health facilities. More balanced retail provision. Improved Hotel provision and the
 opportunities for more investment into improving local fishing stocks.
 - Threats: Coastal erosion, ageing population lack of available workforce) increased traffic
 congestion, loss of open space, lack of investment into green space / play equipment,
 limited opportunities for housing. Loss of tourist accommodation (B&B's) to housing,
 capacity constraints at schools.

Workshop Session 3: Mapping Exercise 4

4 Workshop Session 3: Mapping Exercise

- **4.1** Groups were asked to identify any spatial issues identified through the SWOT and mark on the map using the key:
 - The green spaces (POS) that should be protected and or opportunities for new Green Infrastructure:
 - Suitable areas for employment opportunities;
 - Suitable areas for additional retail;
 - Suitable areas for residential development;
 - Any additional opportunities for road network improvements (plus other transport if time);
 - Any areas / broad locations which should not be developed;
 - Any other proposed uses of land.
- 4.2 There then followed the opportunity to discuss these with the aim of seeking consensus.

Group discussion on the potential options identified through the mapping exercise

- 4.3 There was general recognition and understanding from Members of the Town Council and District Councillors that a positive approach to growth was required in developing a new single Local Plan. It was recognised that land for more affordable housing and employment land/ leisure facilities would be required for the town to grow in a sustainable manor. However it was felt that the opportunities for large scale growth might be comparatively limited with opportunities for further development in the town limited and those outside the town boundary constrained by access and the surrounding high quality countryside. A small number of potential development sites were identified in the mapping exercise but these were not all universally supported or without problems. For example land to the west of Clifton Park was identified as potential for open space, employment land and or residential use with various preferences and reasoning being put forward for each use. There was general consensus that additional growth in the Roughton Road area might raise access issues. Land at Plantation Hill was seen as having potential for residential growth as long as access improvements could be secured as part of the development.
- In order to assist in the continued success of the town there was consensus around the need for modern hotel facilities in the form of a budget hotel. Not only would such a facility assist in the retention of tourist spend it would improve the variety of accommodation across the town and help replace the growing concerns around the loss of B&B accommodation through conversion into flats. A number of potential sites were suggested including the use of the present residential allocation C01 at Runton Road and or to the west of the Zoo.
- 4.5 In terms of facilitating employment growth and improving the robustness of the tourism sector a number of sites were put forward specifically for employment and indoor leisure development though again there was no clear consensus around the suitability of these. Concerns raised included visual impact, coalescence and connectivity to the town. Although no clear agreement one group suggested that the undulating land to the north of Holt Road on the approaches to the town offered the opportunity for an amphitheatre. In addition concerns were raised around the fact that large areas of land are in single ownership and may not be available for development.
- 4.6 Overall there were similarities between the groups in the identification of broad areas to be protected and designated as open space including the continuation of many of the existing designations. The Coastal areas to the east and west as well as the promenade were identified

4 Workshop Session 3: Mapping Exercise

as broad areas which should receive no development. There was support for improved health facilities at Cabbell Park as long as the football ground could be successfully relocated with the existing Golf Practice ground off Overstrand Road being suggested.

Open Space

4.7 Sites that were identified as important and should be protected included the continuation of many of the existing designations such as education sites, small green spaces, the allotments and car parking and much of surrounding woodland and park land. Land to the west of Clifton Park.

Employment Opportunities

4.8 The existing allocation at Runton Road (C01), Former Structure Flex site, south of Runton Road, land to the west of the Zoo, former railway building off West Street and or land on the corner of Prince of Wales St / Runton Road - Hotel accommodation. Cabbell Park redevelopment for health facilities (subject to relocation of football ground to the east of town). In relation to leisure development land off Hall Road / East Wood, north of Holt Road and Land to the west of Clifton Park. General employment to the south of Holt Road, an extension of the existing industrial estate off Stonehill Way to the west and the golf practice ground to the east.

Residential Development

4.9 Land off A149 to the south of Cromer at Beckett's Plantation. Land off Hall Road to the west of current residential development at Roughton Road amd land to the west of Clifton Park.

Opportunities for road network improvements

4.10 No specific transport improvement schemes were identified except the potential for a roundabout accessing any new residential development at Beckett's Plantation and the potential for the expansion of the Meadow Road car park onto the meadows. There was however general concern around the potential impacts of development on car parking and town centre traffic circulation. In particular the continued conversion of large units into flats was increasing pressure on on-street car parking.

Broad locations which should not be developed

4.11 The Golf Course, Promenade and the cliff car park, North Lodge Park, Cricket Ground, School Playing Fields and land south of Compit Hills. The existing allocation at Runton Road (C01).

Appendices

SWOT Analysis 1

SWOT Analysis 1

Appendix 1 SWOT Analysis



WHAT MAKES YOU PROUD ABOUT THE TOWN? WHAT WORKS WELL - WHAT ARE THE ASSETS?

- Commity Spirit S1)
- Independent Shops (52)
- S3)
- Quaintnes / Quiet Seaside / Promonode (54)
- Walks. S5)
- Transport links 56)
- Close to other attachious:

 Sporting fee Steel 3-15. 57)
- Heritage/conservation 59)
- 510)

WEAKNESSES

WHAT ARE THE PROBLEMS? WHAT WOULD YOU CHANGE?

- Toon road network / main road W1)
- Range of retail slape charity chops
- Parking especially @ east and (W3)
- Parting for residents W4)
- Howing for young failier W5)
- Range of supleyment compath second
- Lack of indoor act vities for
- Availability of at savious
- Space for agricul sports. W9)
- No AtE at horbite. W10)
 - Limited development potential to

CROMER

OPPORTUNITIES

WHAT ARE YOUR HOPES FOR THE TOWN? HOW CAN IMPROVEMENTS BE MADE?

- Address from herety focilities. 01)
- More lessure/iports (tarilities)

 bolling elley

 1001-100 poll

 Mess ellothert. 02)
- 03)
- Hotel accomadain (04)
- Cry a m a premior worset. (05) Mare toloway independent shops
- 06)
- Invest i marry filing Hooks
- 08)

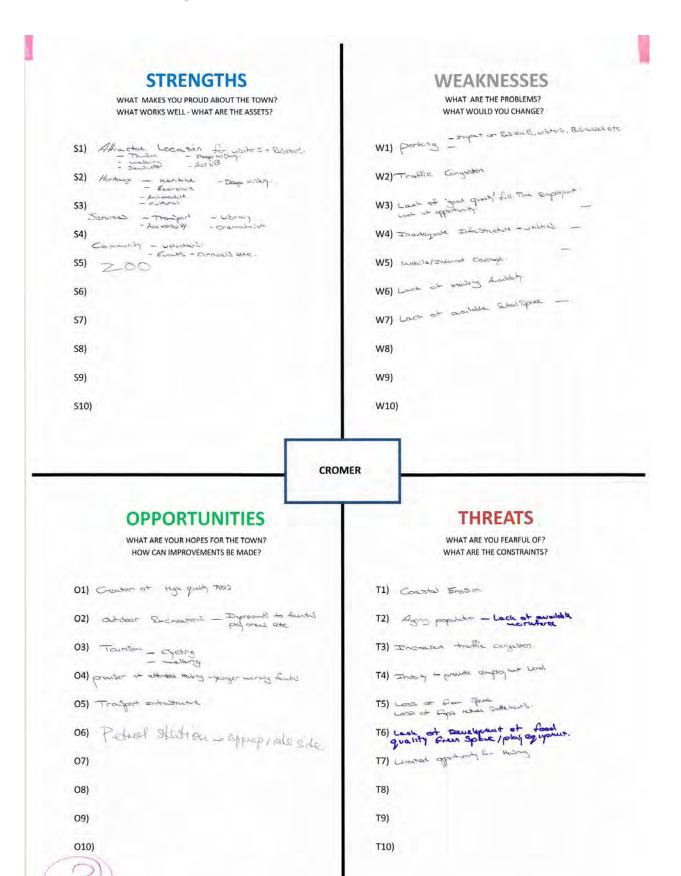
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THREATS

WHAT ARE YOU FEARFUL OF? WHAT ARE THE CONSTRAINTS?

- Paking for proidulty-flate men and care T1)
- Capay is rebooks. T2)
- Availably of land sight ownship of T4)
- Loss of BIB's T5)
- T6)
- T71
- T8)
- T9)
- T10)

1SWOT Analysis



Group 2 SWOT Analysis

Mapping Exercise 2

2 Mapping Exercise

Appendix 2 Mapping Exercise



Group 1 Map Exercise

Mapping Exercise 2



Group 2 Map Exercise

Workshop Invitation Letter 3

Workshop Invitation Letter 3

Appendix 3 Workshop Invitation Letter



25 February 2016

Mrs Julie Chance Cromer Town Council North Lodge Park Overstrand Road Cromer NR27 0AH

Dear Julie,

North Norfolk Local Plan - Town Council Workshops

As part of our preparation of the new Local Plan we are proposing to hold workshops in April / early May with each of the seven Town Councils in the District.

We think the workshops will be helpful as a way of:

- 1. Outlining the process for preparing a new Local Plan, the work we have undertaken so far, and what will happen next.
- 2. Discussing the planning issues which affect your town, and documenting them.
- Talking about the potential scale of growth that might be required and identifying potential development sites on large-scale maps.
- 4. Discussing the relationship between the Local Plan and Neighbourhood Planning.

We expect the workshop to take between 3-4 hours and to take place at a venue in the town. Attendance will be limited to Town Council members together with the District and County Council elected Members.

Our purpose in writing is to ask if you would find such a workshop helpful and, if you would, whether there is anything else related to the Local Plan that you would like to add to the Agenda? We are also seeking your view as to potential dates and venues.

Please could you complete the following table and return to: planningpolicy@north-norfolk.gov.uk, by Friday 4th March if possible. Once we have collected potential dates from all of the Town Councils I will write again to finalise the details.

If you have any questions please feel free to get in touch.

Yours sincerely,

Chris Brown

Project Support Officer (Planning Policy)

01263 516318

chris.brown@north-norfolk.gov.uk

Workshop Agenda 4

Workshop Agenda 4

Appendix 4 Workshop Agenda



Cromer Town Council Workshop

Thursday 2 June, 2016, 6pm @ NNDC, Committee Room

Aim of the workshop

To provide an opportunity for town council members to highlight the issues they feel are important, and to identify the places that need to be improved or protected through planning. The results of this workshop will inform the future town vision, upon which planning policies and site allocations will be developed.

By the end of this session we hope you will:

- Have clarity on the process for preparing a Local Plan, the work undertaken so far, and what will happen next.
- Have an understanding of the scale of growth which might be required in your town and have the
 opportunity to identify suitable locations.
- Have listed the planning issues that you feel are important to address, and, understand if and how
 the Local Plan can address those issues.
- Have described the places that give rise to issues, present opportunities, or that you think should change.
- Have described what it is that you are most proud of about your town.
- Have heard other's points of view about matters that affect the area.

Programme

6pm	Welcome & Overview by Mark Ashwell, Planning Policy Manager (NNDC)				
6.30 pm	Activity 1 - Looking at the Issues				
	a. SWOT Analysis: Collating the positives and negatives about Cromer as a place,				
	identifying any threats, or opportunities that can bring about improvements.				
	b. Prioritising the issues				
	c. Group discussion on the top issues				
7.45 pm	Break for refreshments				
8.00 pm	Activity 2 - Mapping Issues & Identifying Sites				
	a. Map based exercise to record issues relating to specific areas.				
	b. Map based exercise to identify suitable areas for growth or preservation.				
	c. Group discussion on the top sites				
9.15 pm	Summary, Questions & Close				

Planning Policy Team

Attendance List 5

Attendance List 5

Appendix 5 Attendance List

Local Plan

Cromer Town Council Workshop

Thursday 2 June, 2016, 6pm @ NNDC, Committee Room

Please sign in:

Name	Role / Organisation
1. Mark Ashwell 🗸	Planning Policy Manager, NNDC
2. Iain Withington 🗸	Planning Officer (Policy), NNDC
3. Jodie Young	Planning Officer (Policy), NNDC
4. Geoff Lyon	Major Projects Manager, NNDC
5. Rob Parkinson 人	Major Projects Team Leader
6. Janet Warner	Deputy/own clot
7. Coli Freh	Planning Committee CTC
8. AICHARO LEGOS	Planning Committee CIC
9. Tim Adan	Taran
10. HILARY COX	NUDC NCC
11. Catherine	Plewman CTC.
12.	
13.	
14.	
15.	
16.	
17.	
18.	
19.	